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THE NEED 1|ONE

On November 7, 2000 the California voters approved the "Smaller Classes, Safer Schools and Financial Accountability Act" (Proposition 39) which amended the Education Code to enable local schools and community college districts to ask voters to approve "general obligation" (GO) bonds to finance capital expenditures (construct, repair and/or replace buildings, infrastructure, classrooms, etc.) and equipment (laboratories, computers, and technology). The proposition limited the increase in local taxes to a maximum increase in property tax rate of \$25 per \$100,000 assessed valuation. Passage requires 55% of those voting. If voters approve a bond resolution, money generated from the subsequent sale of these bonds can only be used on the projects listed in that bond resolution. In addition, an independent citizens "oversight committee" of at least seven members, including a taxpayer association representative, student, senior citizen, businessperson and college foundation or advisory member is appointed. This committee has the responsibility of monitoring the District for compliance purposes on the use of the funds; ensuring they are used consistent with the projects listed in the bond resolution.

In 2002 the voters within the District's, Kern, Tulare and San Bernardino County serving areas approved a \$180 million Safety, Repair and Improvement District Bond in support of Bakersfield College, Cerro Coso Community College and Porterville College capital outlay facility needs. The property tax rate equated to \$12.00 per \$100,000 of assessed property valuation. This bond became identified as the 2002 SRID (Measure G). Bakersfield College's allocation of the received bond funds was approximately \$100 million.

Bakersfield College has exhausted the funds received by completing the majority of projects identified in the 2002 SRID Capital Outlay Bond program (Measure G). However, there is significant facility need remaining. The states assessment of the aging facilities has identified needs of \$50 million to modernize the existing facilities built in 1955. The recently completed Bakersfield College Facilities Master Plan identifies significant needs of \$200 million for additional infrastructure, including a 200,000 square foot of useable office/classroom/conference space , and \$80 million for modernizations, expansion, upgrade, replacement of aging infrastructure and continuing energy conservation projects beyond the funding capacity of the 2002 SRID bond program. Bakersfield College's Facilities Master Plan totals approximately \$330 million.

Based on the California Governor's budget plan the State Capital Outlay program has been deferred indefinitely into the future. It is becoming apparent that the current Governor does not believe the State should be incurring additional debt for school facilities and these expenditures should be funded by local community resources. Therefore, the only clear source of significant potential capital outlay facilities funding is from local sources.

THE ANALYSIS 2|TWO

There are projects that were not completed due to limited resources provided by the 2002 SRID bond. This confirms that the SRID funds allocated to Bakersfield College were not sufficient to address the significant infrastructure needs. The image below shows the analysis of the SRID (Measure G) source and use of funds (Figure 1). The "funds committed to projects underway" (\$15.5 million) will be used to support the STEM building and Maintenance and Operation facilities.

| Maintenance | | |
|-------------|--|--|
| | | |
| | | |
| | | |

- Infrastructure M&O Building
- Stem
 - Student Success Center
- LA Basement
 - Swing Space initially
 - Tech Center permanently
- Campus Center
 - Cafeteria
 - Student spaces
- ABC Building
 - Bookstore
 - Executive Offices and foundation
 - Conference Center

| Original Measure G Budget: | \$100,739,498 |
|---------------------------------------|-----------------------|
| Funds Expended to Date: | \$(58,687,186) |
| Funds Committed to Projects Underway: | \$(15,538,505) |
| Funds Committed to Future Projects: | \$(28,799,576) |
| Construction Contingencies | <u>\$ (2,800,000)</u> |
| and Materials Cost Inflation | |

Net Funds Available /Short Excl FPP's/IPP's: \$ (5,085,769)

Gap \$5 Million not covered by the Bond

Pending Projects

- Final Project Plans (FPP)
 - Initial Project Plans (IPP)

Funds Committed to FPP Projects: \$(29,438,000)
Funds Committed to IPP Projects: \$(5,647,000)
Net Funds Available/Short: \$(40,170,769)

Figure 1 2002 SRID Bond Analysis Source and Use of Funds

The "funds committed to future projects" (\$28.7 million) will be used to support the redesign of the LA Basement, the Administration, Bookstore, and Conference Center building (ABC), and the Campus Center. The best practices in construction cost planning always accounts for unforeseen contingencies in construction and development projects (\$2.8 million). The funds remaining for use from the SRID bond shows a shortfall/deficit of approximately (\$5 million). Given the current California State Budget resources and future strategies being placed as priority by the current Governor, it has become necessary for Bakersfield College to seek local resources from an additional bond measure.

In addition to the (\$5 million) shortfall from the 2002 SRID, Bakersfield College has Final Project Plans (FPP) of (\$29.4 million) and Initial Project Plans of (\$5.6 million) that are pending for construction and development. These projects are included in the Facilities Master Plan that shows a total commitment of infrastructure needs of approximately \$330 million.

Table 1 shows the use of resources that would be received from a successful 2016 \$330 million bond measure. The table shows approximately 75% of the resources will directly enhance the learning environment for the Bakersfield College students.

Table 1 Infrastructure Footage Affected by 2016 Bond

| Facility | Square Footage | Percentage of Square Footage | Usage |
|--|----------------|------------------------------|------------------------|
| Maintenance and Operations Building | 15,000 | 7.41% | Administration |
| Stem Mesa Building | 3,000 | 1.48% | Student/Administration |
| ABC Building | 41,000 | 20.27% | Student/Administration |
| Math Science and Engineering Building | 104,000 | 51.41% | Student |
| Agriculture Building | 22,000 | 10.87% | Student |
| Language Arts Building Swing Space | 12,300 | 6.08% | Student |
| Women's Field House Building | 5,000 | 2.47% | Student |
| Total Proposed New Square Footage | 202,300 | 100% | |

In addition, the resources from the 2016 bond will help support the refurbishment of the gymnasium, as well as, the additional infrastructure needed to support the Baccalaureate in Industrial Automation. These projects are included in Bakersfield College's Facilities Master Plan.

THE 2016 BOND INITIATIVE 3|THREE

The Board of Directors of the Bakersfield College Foundation has committed to managing the 2016 bond campaign with the assistance of the Delano campus that will be outreaching to the surrounding rural communities. The Bakersfield College Foundation Board members voted unanimously during their last meeting to support the initial campaign exploration with an initial \$35,000 dollars and a commitment of up to \$500,000 if the feasibility study indicates an opportunity for success.

Preliminary consultation with various parties has provided Bakersfield College's Administration with information that helps us to frame the needs of the College for the Kern Community College District's constituency.

Table 2 shows the two phase approach that has been recommended. In Phase I the Bakersfield College Foundation, with the KCCD Board of Trustees approval, will engage a bond consultancy group that will move forward with exploring and researching the feasibility of engaging in a District Wide bond campaign to gauge the viability of a district wide or regional School Facilities Improvement District (SFID) bond to be placed on the November 2016 general election ballot. It has been suggested that the survey be administered in January or February of 2015. The survey will solicit feedback from the constituency concerning their willingness to support the projects that have been noted in Bakersfield College's Facilities Master Plan and other items relevant to infrastructure stability. The initial survey will be critical in evaluating the support for bond measure to achieve Bakersfield College's capital outlay facilities needs in order to maintain access to a quality education for all the local communities served by Bakersfield College. The amount of the 2016 SRID measure will be determine by the results of the evaluation of the voting constituency within the Kern Community College District.

Table 2 Bond Phases to Solicit support of the KCCD Constituency

| Phase I | Phase II |
|-------------------------------------|------------------------------------|
| January 2015 to June 2016 (18 mos.) | July 2015 to October 2016 (4 mos.) |
| Preparation and engagement | Public phase |

The survey will cover Bakersfield College main campus, Weill Institute and the Delano campus in the November 2016 general election. In addition, the survey will solicit feedback on the sensitivity of the constituency to the cost of a range of taxation levels per \$100,000 of assessed home value based on the assessment. Defining the School Facilities Improvement District (SFID) during this phase of the survey is significantly important.

In Phase II it has been suggested that a second survey in June 2016 be administered deliberately by design. Based on the results of the survey the KCCD Board of Trustees may elect to put it on

their agenda at their last meeting in July to place the measure on the ballot. During this phase there will be phone calls by paid professional callers; neighbor to neighbor engagement activities; certain concentrated voter communities will be targeted for support. It is important that during this phase Bakersfield College has as a resource a team that has institutional knowledge and knows how the terrain has shifted in the last 12 years.

During the last election cycle there have been measurable successes in passing Community College Bonds. Bakersfield College's Administration and the Bakersfield College Foundation Board members believes that if feasible based on the initial evaluation, the District should pursue this approach to funding the Colleges local capital outlay plan. If Bakersfield College is to continue to positively impact its student population in a progressive manner supported by an effective and sustainable academic learning environment obtaining the resources necessary to complete its capital outlay plans is imperative.

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